

## Message Text

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ORIGIN ORM-03

INFO OCT-01 ARA-16 IO-14 ISO-00 SR-02 EUR-25 AID-20 ABF-01

OMB-01 TRSE-00 SPC-03 CIAE-00 INR-10 NSAE-00 PA-04

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DRAFTED BY S/R:ORM:HBSHISHKIN:CML

APPROVED BY S/R - LAWIESNER

S/R - MR. KELLOGG (SUBSTANCE)

S/R - MR. CARLIN (DRAFT)

ARA - MR. SZABO (DRAFT)

ARA/LA/(AID) - MS. LANSDALE(DRAFT)

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R 051926Z NOV 73

FM SECSTATE WASHDC

TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS

AMCONSUL PARAMARIBO

AMCONSUL BELIZE

AMCONSUL CURACAO

USCINCSO

INFO USMISSION GENEVA

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INFORM CONSULS

GUATEMALA FOR ROCAP

GENEVA FOR RMRC

E.O. 11652: N/A

TAGS: SREF, ICEM

SUBJECT: U.S. CONTRIBUTION TO LATIN AMERICAN PROGRAM OF  
THE INTERGOVERNMENTAL COMMITTEE FOR EUROPEAN MI-  
GRATION (ICEM)

1. TO ASSIST DEPARTMENT IN RESPONDING TO ICEM'S REQUEST  
FOR 1.16 MILLION DOL. CONTRIBUTION TO ITS CY 1974 LATIN  
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AMERICAN PROGRAM, TO WHICH U.S. CONTRIBUTES ANNUALLY,

ADDRESSEE EMBASSIES AND AID REPRESENTATIVES ARE REQUESTED TO COMMENT ON VALUE THIS PROGRAM TO HOST COUNTRY'S ECONOMIC DEVELOPMENT.

2. LATIN AMERICAN ICEM MEMBERS PRESENTLY ARE: ARGENTINA, BOLIVIA, BRAZIL, CHILE, COLOMBIA, COSTA RICA, DOMINICAN REPUBLIC, ECUADOR, EL SALVADOR, HONDURAS, NICARAGUA, PANAMA, PARAGUAY, PERU, AND URUGUAY.

3. MAJOR COMPONENT OF LATIN AMERICAN PROGRAM IS THE SELECTIVE MIGRATION PROGRAM, BY WHICH SKILLED PERSONS (PROFESSIONALS AND SKILLED WORKERS) WHO WISH TO EMIGRATE ARE RECRUITED IN EUROPE BY ICEM FOR LATIN AMERICAN DESTINATIONS, AN ACTIVITY CONSISTENT WITH U.S. CONCERN FOR DEVELOPMENT

OBJECTIVES. ICEM'S CONSTITUTION LIMITS ITS REGULAR PROGRAMS, INCLUDING THE LATIN AMERICAN PROGRAM, TO THE PROMOTION OF THE MOVEMENT OF REFUGEES AND MIGRANTS FROM EUROPE.

4. IN 1972, UNDER THE SELECTIVE MIGRATION PROGRAM, ICEM MOVED 2,624 MIGRANTS (OF WHOM 1,665 SKILLED WORKERS AND PROFESSIONALS, REMAINDER MAINLY RELATIVES), DESTINED AS FOLLOWS: ARGENTINA 239, BOLIVIA 84, BRAZIL 690, CHILE 96, COLOMBIA 348, ECUADOR 156, PARAGUAY 34, PERU 258, URUGUAY 37, VENEZUELA 355, CENTRAL AMERICA, PANAMA AND THE CARIBBEAN 327. MOVEMENTS HAVE FALLEN SHORT OF THOSE ANTICIPATED WHEN PROGRAM INITIATED IN 1964, PRIMARILY DUE TO PREVAILING PROSPERITY AND ECONOMIC SECURITY IN EUROPE. RECRUITMENT HAS BECOME EXTREMELY DIFFICULT AND TIME-CONSUMING, NECESSITATING ADDITIONAL STAFF AS WELL AS HIGHER REESTABLISHMENT COSTS. ICEM PRESENTLY IN PROCESS OF CUTTING STAFF AS PART OF OVERALL COST REDUCTION DUE TO BUDGETARY CUTBACK FOLLOWING WITHDRAWAL OF AUSTRALIA FROM ICEM MEMBERSHIP.

5. OF 2.09 MILLION DOLS. IN TOTAL GOVERNMENT CONTRIBUTIONS REQUESTED BY ICEM FOR LATIN AMERICAN PROGRAM IN CY 1974, REQUESTED US CONTRIBUTION WOULD REPRESENT 55 PERCENT; CONTRIBUTIONS FROM EUROPEAN MEMBER GOVERNMENTS LIMITED OFFICIAL USE

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WOULD TOTAL 35 PERCENT, AND LATIN AMERICAN GOVERNMENT CONTRIBUTIONS 8 PERCENT, LATTER AS FOLLOWS: ARGENTINA 39,585 DOLS.; BRAZIL 77,835 DOLS.; CHILE 10,780 DOLS.; COLOMBIA 18,045 DOLS.; COSTA RICA 2,180 DOLS. NO CONTRIBUTIONS ARE ANTICIPATED FROM BOLIVIA, DOMINICAN REPUBLIC, EL SALVADOR, HONDURAS, NICARAGUA, PANAMA AND PARAGUAY.

6. ADDRESSEE POSTS REQUESTED TO PROVIDE BRIEF ASSESSMENT OF EFFECTIVENESS OF ICEM'S PROGRAM IN HOST COUNTRY AND DEGREE OF SUPPORT WITHIN HOST GOVERNMENT FOR ICEM AND SERVICES IT PROVIDES. ARE SKILLED MIGRANTS AND PROFESSIONALS, INCLUDING TEACHERS AND INSTRUCTORS, STILL NEEDED, OR HAVE HOST COUNTRY'S EDUCATIONAL AND TRAINING INSTITUTIONS, TOGETHER WITH OTHER IN-MIGRATION, PRODUCED A SUFFICIENT POOL OF PROFESSIONAL AND SKILLED LABOR TO MEET DEMANDS? DO MOST ICEM MIGRANTS REMAIN? IS ICEM SUPPLEMENTING OTHER OUTSIDE SOURCES OF SKILLED WORKERS AND PROFESSIONALS AVAILABLE TO HOST COUNTRY? HOW DOES THE LEVEL OF CONTRIBUTION TO ICEM BY HOST GOVERNMENT COMPARE IN GENERAL TO ITS CONTRIBUTION TO OTHER INTERNATIONAL ORGANIZATIONS? DOES THE LOW PERCENTAGE (8 PERCENT) OF LATIN AMERICAN GOVERNMENT CONTRIBUTIONS TO ICEM'S LATIN

AMERICAN PROGRAM REFLECT A LACK OF INTEREST? SHOULD THE PROGRAM BE EXPANDED? SHOULD HIGHER CONTRIBUTIONS BE SOUGHT? WOULD PROGRAM REDUCTION HAVE SERIOUS IMPLICATIONS? IS THERE A MORE USEFUL ROLE THAT ICEM COULD PLAY TO BENEFIT LATIN AMERICA? FOR CARACAS: IS THERE POSSIBILITY VENEZUELA, PRESENTLY AN OBSERVER, HAVING WITHDRAWN FROM MEMBERSHIP IN 1967, MIGHT REJOIN ICEM?

7. SUGGEST POSTS CONSULT GOVERNMENTS AND, IN LIGHT OF THEIR APPRAISAL OF ICEM BENEFITS, EXPLORE WITH MEMBERS THEIR INTEREST IN INCREASING FINANCIAL SUPPORT AND WITH NON-MEMBERS POSSIBILITY OF JOINING AND CONTRIBUTING.

8. UNLESS RESPONSES INDICATE LATIN AMERICAN PROGRAM OF GREATER DEVELOPMENTAL VALUE THAN PRESENTLY ASSUMED BY DEPARTMENT, US MAY ADVISE ICEM PRIOR TO ITS DECEMBER LIMITED OFFICIAL USE

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COUNCIL MEETING THAT US WILL LOWER ITS CY 1974 CONTRIBUTION BY 200,000 DOLS. - 300,000 DOLS., RESERVING SALVAGED FUNDS TO MEET ADDITIONAL NEEDS ARISING IN ICEM'S REFUGEE PROGRAM, WHICH IS MAJOR US INTEREST IN ICEM. AS SOON AS PRACTICAL, US WOULD SEEK TO ARRIVE AT 33.3 PERCENT LEVEL OF TOTAL CONTRIBUTIONS TO LATIN AMERICAN PROGRAM. AT ICEM EXECUTIVE COMMITTEE MEETING IN MAY 1973 USDEL REITERATED US KEENLY INTERESTED AND SYMPATHETIC TOWARD LATIN AMERICAN PROGRAM BUT URGED MEMBERS TO INITIATE REFORMS IN PROGRAM, POINTING TO CHRONIC DEFICITS AND INORDINATE COSTS FOR FEW MOVEMENTS ACHIEVED.

9. IN REPLYING, PLEASE REPEAT US MISSION GENEVA. RUSH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** REFUGEE RELIEF, FINANCIAL CONTRIBUTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 NOV 1973  
**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
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**Disposition Case Number:** n/a  
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**Disposition Date:** 28 MAY 2004  
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